## Message Text

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**ACTION EUR-25** 

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R 011017Z APR 74 FM AMEMBASSY LISBON TO SECSTATE WASHDC 9348

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EO 11652: GDS TAGS: TECH. PO

SUBJ: US/PORTUGAL ATOMIC ENERGY AGREEMENT

REF: A) STATE 045165

B) STATE A-7849, SEPT. 14, 1973

SUMMARY: PORTUGUESE AUTHORITIES ANXIOUS TO MOVE TOWARD INITIALING OF DRAFT ATOMIC ENERGY AGREEMENT; TEXT AS PER REF A IS ACCEPTABLE TO GOP. FONMIN HAS PROMISED COMMENT ON DRAFT NOTE SENT REF B WITHIN FEW DAYS. EMBASSY ENVISAGES DIFFICULTIES IN DEMARCHE ON NPT (REF A). EMBASSY PROPOSES USG ACCEPTANCE OF PORTUGUESE PROPOSAL RE DRAFT TEXT BE PORTRAYED TO GOP AS POLITICAL DECISION. END SUMMARY

1. EMBOFF DISCUSSED US DESIRE TO PRESENT NOTE TO GOP AS PER REF B WITH FONMIN OFFICIAL SILVA MARQUES, WHO NOW HANDLING MATTER (VICE REINO) MARCH 28. SILVA MARQUES STATED GOP NOT YET IN POSITION TO INDICATE WHETHER NOTE WOULD BE ACCEPTABLE, BUT SAID MATTER BEING ACTIVELY CONSIDERED AT HIGH LEVEL. HE PROMISED DEFINITIVE REPLY "WITHIN A FEW DAYS." (FYI - NEITHER SILVA MARQUES NOR EMBASSY CAN DETERMINE WHETHER DELAY ON NOTE QUESTIONIS CONFIDENTIAL

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DUE TO SUBSTANTIVE PROBLEMS OR BUREAUCRATIC ONES. IT

POSSIBLE THAT GOP ISTROUBLED BY PHRASE "THE SAFEGUARDS PROVIDED UNDER THE TRILATERAL AGREEMENT WILL VERIFY...."

ON THE OTHER HAND, PROLONGED ABSENCE OF NUCLEAR ENERGY BOARD PRESIDENT KAULZA DE ARRIAGA IN FEBRUARY-MARCH, AND MARCH 16 CABINET SHAKEUP MAY BE REASONS FOR DELAY. CABINET CHANGES CREATED NEW POST OF SECRETARY OF STATE FOR ENERGY AND INCORPORATED NUCLEAR ENERGY BOARD IN NEW SECRETARIAT. NAMED AS SECSTATE FOR ENERGY WAS COMMANDER SOEIRO DE BRITO, FORMER DEPUTY TO KAULZA AT RESEARCH BOARD, WHICH KAULZA STILL HEADS. THIS BUREAU-CRATIC ANOMALY, IN VIEW OF EMBASSY AND SILVA MARQUES AND OTHER GOP OFFICIALS, UNLIKELY TO LAST LONG. END FYI)

- 2. SILVA MARQUES STATED THAT PORTUGUESE LANGUAGE TEXT WOULD BE IN HANDS OF PORTUGUESE EMBASSY WASHINGTON BY APRIL 3 OR 4, ALONG WITH INSTRUCTIONS TO ASK DEPARTMENT TO PROCEED WITH INITIALING OF ENGLISH LANGUAGE TEXT AS PART OF USG PROCEDURES SET FORTH PARA C OF REF B. SILVA MARQUES HOPES INITIALING CAN TAKE PLACE WITHOUT WAITING FOR DEPARTMENT TO REVIEW PORTUGUESE TEXT, AS DEADLINE FOR PROCEEDING WITH CONTRACT FOR MATERIALS IS APPROACHING FAST.
- 3. EMBASSY HAS DELAYED DEMARCHE MENTIONED PARA 4 REF A ON POSSIBLE GOP ADHERENCE TO NPT (LAST SUCH DEMARCHE TO CHAIRMAN, TWO YEARS AGO, GOT NOWHERE, AND IN COURSE OF LENGTHY MEETING BETWEEN EMBOFF AND SOEIRO DE BRITO TWO MONTHS AGO, LATTERMADE BITTER DENUNCIATION OF NPT ON BOTH TECHNICAL AND POLITICAL GROUNDS, ALONG LINES ALREADY FAMILIAR TO USG FROM TRADITIONAL FRENCH ARGUMENTATION.) HOWEVER, FOCUS OF EMBASSY CONCERN IS INSTRUCTION TO "NOTE THAT NPT ADHERENCE LIKELY TO BE A FACTOR IN FUTURE ACCESSIBLITY OF SOME SENSITIVE MATERIALS AND TECHNOLOGY FROM NPT PARTIES." THIS STATEMENT MAY LEAD GOP TO CONCLUDE THAT USG'S CONCESSION ON WORDING OF ARTICLE XII IS MEANINGLESS. BASIS OF GOP INSISTENCE ON REWORDING OF ART. XII WAS TO GUARANTEE ACCESS TO SENSITIVE MATERIALS AND TECHNOLOGY WITHOUT REGARD TO FUTURE MULTILATERAL DECISIONS. GOP OFFICIALS BELIEVE THIS BATTLE IS BEHIND THEM, AT LEAST SO FAR AS USG IS CONCERNED. INSTRUCTION CONFIDENTIAL

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MENTIONED ABOVE INDICATES OTHERWISE. WE WILL AWAIT DEPARTMENT'S COMMENTS ON THIS POINT BEFORE MAKING DEMARCHE MENTIONED PARA 4 REFTEL.

4. SUBJECT TO RESOLUTION OF ISSUE MENTIONED IN PREVIOUS PARA, EMBASSY SUGGESTS USG SEEK GET MAXIMUM MILEAGE OUT OF OUR CONCESSION ON ARTICLE XII PARA C. WE SUGGEST THAT IN AZORES NEGOTIATIONS AND ELSEWHERE WE

PRESENT THIS AS MAJOR CONCESSION AND HIGH-LEVEL,
IMPORTANT POLITICAL DECISION BASED ON OVERALL STATE
OF USG-GOP RELATIONS.
SCOTT

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